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# Message Text

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ACTION EB-08

INFO OCT-01 ISO-00 CAB-02 CIAE-00 COME-00 DODE-00
DOTE-00 INR-10 NSAE-00 FAA-00 L-03 PM-05 H-01
PA-01 SP-02 SS-15 NSCE-00 SSO-00 ICAE-00 INRE-00
MCT-02 SY-05 IO-13 EUR-12 EA-10 NEA-10 /100 W
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O R 041012Z AUG 78
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 0851
INFO AMEMBASSY OTTAWA
AMEMBASSY TOKYO
AMEMBASSY TEHRAN
AMEMBASSY OSLO
AMEMBASSY STOCKHOLM
EC COLLECTIVE

C O N F I D E N T I A L SECTION 01 OF 02 BONN 14220

USEEC

DEPT PASS DOT

E.O. 11652: GDS
TAGS: PINS, EAIR, FR, IT, JA, CA, UK
SUBJECT: HIJACKING DECLARATION: FRG PLANS AFTER
AUGUST 1-2 MEETING

REF: BONN 14129

SUMMARY: THE FRG WILL NOT INSTRUCT ITS EMBASSIES TO NOTIFY OTHER STATES OF THE DECLARATION UNTIL AFTER AUGUST 31. THE GERMANS CITE THE COMMITMENT OF THE SEVEN AT THE AUGUST 1-2 MEETING TO WAIT THAT LONG FOR EACH OF THE SEVEN TO AGREE TO A CONCERTED DIPLOMATIC APPROACH. THE FRG, HOWEVER, WILL BRIEF IN DEPTH ALL EC COUNTRIES AND AUSTRIA ON THE RESULTS OF THE AUGUST
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1-2 DISCUSSIONS. THE GERMANS ALSO EXPECT THAT WITHIN THE CONTEXT OF SAS COOPERATION, DENMARK WILL BRIEF NORWAY AND SWEDEN. BONN ALSO INTENDS TO HAVE ITS EMBASSY IN TEHERAN RESPOND POSITIVELY TO IRAN'S INQUIRY ON HOW TO ADHERE TO THE DECLARATION. END SUMMARY.

1. FRG HALTS DEMARCHES UNTIL AUGUST 31. ELFGEN

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(FLEISCHHAUER'S DEPUTY) OF FRG FOREIGN MINISTRY TOLD EMBOFF AUGUST 3 THAT AS RESULT OF AUGUST 1-2 MEETING, FRG DOES NOT NOW HAVE MANDATE TO APPROACH THIRD COUNTRIES (I.E. NON-7 MEMBERS) IN THE NAME OF THE SEVEN. HE SAID WEST GERMANY UNDERSTOOD THE SENSE OF THE MEETING TO BE THAT THOSE OF THE SEVEN WHO ACCEPTED, AD REFERENDUM, THE RECOMMENDATIONS FOR DIPLOMATIC ACTION, HAD UNTIL AUGUST 31 TO REMOVE THE CAVEAT AND COOPERATE FULLY WITH THE OTHERS IN A CONCERTED DIPLO-MATIC DEMARCHE. UNTIL THIS POINT IS RESOLVED, THE FRG DOES NOT HAVE THE RIGHT TO REPRESENT THE SEVEN AND DOES NOT WISH TO BEGIN UNILATERAL DEMARCHES LEST THEY BE CONSTRUED AS DIVISIVENESS AMONG THE SEVEN.

ELFGEN EXPLAINED THAT HE HAS SENT A CIRCULAR AIRGRAM, WHICH SHOULD REACH ALL FRG POSTS BY AUGUST 25, EXPLAINING THE DECISIONS OF AUGUST 1-2. HE NOTED THAT THIS AIRGRAM WOULD NOT REPEAT NOT CONTAIN INSTRUCTIONS TO MOVE; THESE WOULD COME LATER, CLOSER TO THE END OF THE MONTH, WHEN THE RESPONSES OF THE SEVEN WERE IN. IN REPLY TO EMBOFF'S QUESTION CONCERNING THE POSSIBILITY OF A VETO BY NON-ACTION OF ONE OR MORE OF THE SEVEN BY AUGUST 31, ELFGEN SAID HE DID NOT SEE THAT AS A DANGER SINCE THE SEVEN WERE PUBLICLY COMMITTED TO A COURSE OF ACTION. HE EMPHASIZED THAT FOREIGN MINISTER GENSCHER WOULD BE ON THE PHONE IN A CONFIDENTIAL

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MINUTE TO HIS COUNTERPARTS IN THE OTHER SIX IF ANY PROBLEMS CONCERNING THE AUGUST 31 DEADLINE OCCURRED.

2. EC AND AUSTRIA. THE GERMANS ARE NOT STANDING STILL HOWEVER. ELFGEN EXPLAINED THAT BONN REGARDS ALL OF THE EC AS HAVING TECHNICALLY PARTICIPATED IN THE SUMMIT SINCE JENKINS WAS PRESENT AND GERMANY WAS AND IS IN THE CHAIR. CHANCELLOR SCHMIDT OFFICIALLY INFORMED ALL EC MEMBERS OF THE DECLARATION AND GENSCHER OFFICIALLY URGED HIS EC COUNTERPARTS TO ENDORSE THE DOCUMENT. CONSEQUENTLY, ELFGEN INTENDS TO CALL IN REPRESENTATIVES OF ALL EC EMBASSIES IN BONN (MINUS ITALY, UK, FRANCE) ASAP AND BRIEF THEM IN DEPTH ON WHAT WAS DECIDED ON AUGUST 1-2. HE PLANNED TO BRIEF THE AUSTRIAN CHARGE IN THE SAME MANNER. HE NOTED THE BRIEFINGS WOULD NOT TOUCH UPON CONTROVERSIAL MATTERS NOR ON THE SPECIFICS OF THE GUIDELINES.

3. SCANDINAVIA. ELFGEN POINTED OUT THAT DURING THE PAST SUMMIT MEETING AMONG SCHMIDT, TRUDEAU AND PRIME MINISTER JORGENSON OF DENMARK, JORGENSON ENTHUSIAS-TICALLY ENDORSED THE DECLARATION. THE DANISH PRIME

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MINISTER NOTED THAT HE HAD TO CONSULT WITH THE OTHER

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 14220

TWO PARTNERS IN SAS, NORWAY AND SWEDEN. JORGENSON HAS, SINCE THEN, URGED OSLO AND STOCKHOLM TO MEET WITH DENMARK IN ORDER TO ACCEPT AND ENDORSE THE DECLARATION. ELFGEN SAW DENMARK AS THE VEHICLE BY WHICH NORWAY AND SWEDEN WOULD RECEIVE THE FRG BRIEFING. HE NOTED THAT IT MIGHT BE HELPFUL IF THE U.S. ALSO MADE STRONG PLEAS IN OSLO AND STOCKHOLM TO HAVE THESE NATIONS MEET WITH THEIR SAS PARTNER ASAP.

4. IRAN. ELFGEN SAID IRAN HAS ASKED THE FRG EMBASSY IN TEHERAN HOW IT CAN ADHERE TO THE DECLARATION. THE FRG FOREIGN MINISTRY IS PREPARING A CABLE INSTRUCTING ITS AMBASSADOR TO RESPOND POSITIVELY TO IRAN'S INQUIRY AND TO CITE THE AUSTRIAN EXAMPLE AS ONE WAY OF ADHERING TO THE DECLARATION. THE AMBASSADOR WILL BE INSTRUCTED TO TRY AND OBTAIN COORDINATED ACTION FROM
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HIS SIX COLLEAGUES BUT IF A CONCERTED DEMARCHE IS NOT POSSIBLE, THE GERMAN IS TO REPLY UNILATERALLY. ELFGEN NOTED THAT THE FRG DOES NOT FEEL BOUND BY THE AUGUST 31 DEADLINE IN CASES, SUCH AS IRAN, WHERE A THIRD COUNTRY TAKES THE INITIATIVE IN ASKING HOW TO ENDORSE THE DECLARATION.

5. COMMENT. THE GERMANS FEEL CONSTRAINED BY THE AUGUST 31 DATE BUT ARE ATTEMPTING TO DO EVERYTHING THEY CAN TO NOTIFY THE DECLARATION, AND ENCOURAGE ADHERENCE. ELFGEN NOTED THAT THE FRG WELCOMED THE U.S. ENERGETIC APPROACH TO NOTIFICATION BUT EXPRESSED SOME CONCERN THAT TOO MUCH U.S. UNILATERAL ACTION MIGHT BE INTERPRETED IN OTHER COUNTRIES AS INDECISION AMONG THE SEVEN. HE CONCLUDED BY NOTING THAT GENSCHER, NOW ON VACATION, HAS TELEPHONED EVERY DAY FOR A STATUS REPORT.
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# Message Attributes

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**Disposition Case Number:** n/a
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**Previous Handling Restrictions:** n/a
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**TAGS:** PINS, EAIR, FR, IT, JA, CA, UK
**To:** STATE
**Type:** TE
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